

Message Text

CONFIDENTIAL

PAGE 01 LUSAKA 02673 01 OF 02 031112Z

ACTION AF-10

INFO OCT-01 EUR-12 IO-13 ISO-00 DHA-05 ACDA-07 CIAE-00

DODE-00 NSAE-00 NSCE-00 SSO-00 USIE-00 INRE-00

PM-05 H-01 INR-07 L-03 PA-01 PRS-01 SP-02 SS-15

/083 W

-----089702 031123Z /15

O 031030Z SEP 77 ZFF-6

FM AMEMBSSSY LUSAKA

TO SECSTATE WASHDC 6488

INFO AMEMBASSY DAR ES SALAAM IMMEDIATE

AMEMBASSY BONN

AMEMBASSY GABORONE IMMEDIATE

AMEMBASSY LAGOS IMMEDIATE

AMEMBASSY LONDON IMMEDIATE

AMEMBASSY OTTAWA

AMEMBASSY MAPUTO IMMEDIATE

AMEMBASSY PRETORIA IMMEDIATE

AMEMBASSY PARIS

USMISSION USUN NEW YORK IMMEDIATE

C O N F I D E N T I A L SECTION 1 OF 2 LUSAKA 2673

E.O. 11652 GDS

TAGS: PDEV RH US UK

SUBJECT: OWEN/YOUNG SALISBURY VISIT: AFTERNOON MEETING WITH
GAYLORD AND CO.

1. FOLLOWING IS A REPORT ON THE CONVERSATION HELD
IN THE PRIME MINISTERS OFFICE THURSDAY AFTERNOON,
SEPTEMBER 1, BETWEEN THE RHODESIAN AND ANGLO-AMERICAN
PARTIES. ON THE RHODESIAN SIDE WAS JACK GAYLORD, PETER
CLAYPOLE, DAVID YOUNG, GEORGE SMITH: ON THE US-UK
SIDE WERE JOHN GRAHAM, HENRY STEEL, JEREMY VARCOE
JOHN FLYNN, AND LOW. THE MEETING LASTED FOR TWO AND ONE HALF
HOURS.

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 LUSAKA 02673 01 OF 02 031112Z

2. GARYLORD OPENED THE MEETING WHICH WAS INTENDED TO
CLARIFY SOME OF THE QUESTIONS RAISED IN THE MORNINGS
MEETING BETWEEN PRIME MINISTER SMITH AND MEMBERS OF THE
RHODESIAN GOVERNMENT AND FOREIGN SECRETARY OWEN AND
AMBASSADOR YOUNG AND THEIR PARTY. HE ASKED ABOUT THE
TIMING OF THE CONSTITUTIONAL CONFERENCE, MAKING IT CLEAR
THAT THERE HAS BEEN A MISUNDERSTANDING ON THIS SUBJECT.

IN PREVIOUS MEETINGS THE UK-US SIDE HAD GIVEN THE IMPRESSION THAT THE CONSTITUTIONAL CONFERENCE WOULD PRECEDE ASSUMPTION OF POWER BY THE CARETAKER GOVERNMENT AND THUS THE RHODESIANS WOULD HAVE HAD AN OPPORTUNITY TO DISCUSS, NEGOTIATE, AND AGREE UPON DETAILS OF A CONSTITUTION BEFORE THEY DECIDED WHETHER OR NOT TO ACCEPT THE TOTAL PACKAGE. GRAHAM CONCEDED THAT THIS WAS A FAIR POINT, ALTHOUGH HE NOTED WE HAD ALL ALONG INDICATED THAT WHETHER OR NOT THERE WAS A CONFERENCE WAS STILL A MOOT POINT. HE SAID IT MIGHT BE POSSIBLE FOR DISCUSSIONS ON THE CONSTITUTION TO GO FORWARD CONCURRENTLY WITH THE MILITARY LEVEL TALKS AND PROVIDE AN OPPORTUNITY TO IRON OUT PROBLEM AREAS, AND HE MADE CLEAR THAT EVERYTHING COULD NOT BE SETTLED BEFORE THE TRANSITION PERIOD--SOME DETAILS WOULD HAVE TO BE LEFT FOR A LATER TIME.

3. THE RHODESIANS ASKED A NUMBER OF SPECIFIC QUESTIONS SUCH AS WHO WAS LIKELY TO BE APPOINTED TO THE ELECTION COMMISSION AND AS JUDGES IN THE COURTS AND WHY WAS THE ATTORNEY GENERAL MADE A MINISTER, CONTRARY TO RHODESIAN TRADITION. HAD THE AFRICANS ASKED FOR IT? WASNT THIS ANOTHER EXAMPLE OF AN ARBITRARY CHANGE MADE AT THE EXPENSE OF THE WHITES? IT WAS AGREED THAT THE RHODESIANS WOULD COMMUNICATE TO THE BRITISH THEIR VIEWS ON A SERIES OF QUESTIONS THEY WISHED TO RAISE. THE BRITISH WOULD CONSIDER THEM AND THEN PROBABLY SEND AN OFFICIAL DOWN(HENRY STEEL) WHO WOULD EXPLAIN THE UK VIEWS ON THESE QUESTIONS. GAYLORD
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 LUSAKA 02673 01 OF 02 031112Z

SAID IT WOULD BE MOST HELPFUL TO THE PRIME MINISTER IF HE COULD SAY THAT THE BRITISH HAD AGREED TO FURTHER TALKS ON DETAILS OF THE CONSTITUTION. WE POINTED OUT THAT OF COURSE THIS WOULD PERMIT OTHER PARTIES TO RAISE QUESTIONS IN THE SAME WAY BUT AGREED THAT ART 6 OF THE PROPOSAL WHICH ADMITS THE POSSIBILITY OF DISCUSSION OF CERTAIN AREAS OF THE CONSTITUTION PROVIDED A BASIS FOR SUCH DISCUSSIONS.

4. THERE WAS A SHORT DISCUSSION ON THE MILITARY LEVEL NEGOTIATIONS. THE RHODESIANS ASKED WHETHER WE CONTEMPLATED THAT A SIGNED AGREEMENT WOULD EMERGE FROM THEM AND WHETHER

THE FRONTLINE WOULD BE PARTIES. GRAHAM REPLIED IN THE AFFIRMATIVE TO THE FIRST QUESTION AND NEGATIVELY TO THE SECOND. ENDORSEMENT IN THE UN HE SAID WOULD PROVIDE AN OPPORTUNITY FOR INTERNATIONAL ASSOCIATION WITH THE AGREEMENT.

5. GRAHAM THEN PASSED OUT COPIES OF THE LAW AND ORDER STATEMENT WHICH WAS BEING ISSUED BY THE FOREIGN SECRETARY AT APPROXIMATELY THE SAME TIME AT A PRESS CONFERENCE ELSEWHERE IN SALISBURY. THE RHODESIANS DID NOT DISGUISE

THEIR SURPRISE AND DISMAY AT THE CONTENTS OF THE
STATEMENT, PARTICULARLY THE PHRASE THAT THE INDEPENDENCE
ARMY WOULD BE BASED UPON LIBERATION FORCES CONTAINED
IN PARAGRAPH 12. THEY ASKED WHETHER WE REALIZED
THE IMPACT OF THIS STATEMENT, SAYING THAT IT WOULD LEAD
TO SERIOUS DEMORALIZATION IN THE ARMY AND POLICE FORCE.
THE FORCES SIMPLY WOULD NOT STAY, THEY SAID. THE MIDDLE
RANK OFFICERS WILL SOON PULL OUT AND THE AFFECT ON THE
WHITE POPULATION WILL BE "DISASTEROUS" THEY NOTED AMBASSADOR
YOUNGS CHARACTERIZATION OF SOME OF THE GENERAL UNDER
MUGABE AS LEFT WING MILITANTS AND ASKED WHETHER THERE WAS
ANY WAY TO KEEP SUCH PEOPLE FROM BECOMING OFFICERS OF THE
NEW ARMY. THEY QUESTIONED THE PRACTICALITY OF MIXING HIGHLY
TRAINED, TECHNICALLY ABLE AND DISCIPLINED FORCES WITH A
CONFIDENTIAL

CONFIDENTIAL

PAGE 04 LUSAKA 02673 01 OF 02 031112Z

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 LUSAKA 02673 02 OF 02 032340Z
ACTION AF-10

INFO OCT-01 EUR-12 IO-13 ISO-00 DHA-05 ACDA-07 CIAE-00
DODE-00 NSAE-00 NSCE-00 SSO-00 USIE-00 INRE-00
PM-05 H-01 INR-07 L-03 PA-01 PRS-01 SP-02 SS-15
/083 W

-----099586 032348Z /75/41

O 031030Z SEP 77 ZFF6
FM AMEMBASSY LUSAKA
TO SECSTATE WASHDC 6489
INFO AMEMBASSY DAR ES SALAAM IMMEDIATE
AMEMBASSY BONN
AMEMBASSY GABORONE IMMEDIATE
AMEMBASSY LAGOS IMMEDIATE
AMEMBASSY LONDON IMMEDIATE
AMEMBASSY OTTAWA
AMEMBASSY MAPUTO IMMEDIATE
AMEMBASSY PRETORIA IMMEDIATE
AMEMBASSY PARIS
USMISSION USUN NEW YORK IMMEDIATE

C O N F I D E N T I A L SECTION 2 OF 2 LUSAKA 2673

C O R R E C T E D C O P Y PARA 6 REPEATED TWOCE IMI TWICE
LAST PARA 6 SHUD BE NUMBER 8 IMI 8 VICE 6

GUERILLA FORCE. THEY CLAIMED THE PROPOSAL WOULD LEAD TO CPAOS IN RHODESIA. WITHOUT THE STABILIZING ELEMENT OF THE EXISTING FORCE WAR BETWEEN THE MASHONA AND MATABELE WOULD BE HARD TO AVOID. THEY OBJECTED THAT WE HAD GIVEN THEM NO INDICATION IN THE TWO ROUNDS OF TALKS WHICH HAD TAKEN PLACE THAT WE WERE CONTEMPLATING SUCH A MOVE. THEY SPECULATED THAT THIS MUST HAVE HAPPENED SINCE BOTHA'S VISIT IN LONDON BECAUSE THEY ASKED HIM ABOUT NYERERE'S STATEMENTS TO THE PRESS THAT THE LIBERATION FORCES WOULD REPLACE THE RHODESIAN DEFENSE FORCE AND HE HAD ASSURED THEM THAT THE PROPOSAL CONTAINED NO SUCH THING. "NEVER IN OUR CONFIDENTIAL

CONFIDENTIAL

PAGE 02 LUSAKA 02673 02 OF 02 032340Z

WILDEST DREAMS DID WE THINKG THIS WAS IN YOUR MIND" SAID CLAYPOLE. GAYLORD NOTED THAT IT BRINGS THE PROBLEM INTO THE TRANSITIONAL PERIOD BECAUSE OF ITS IMPACT ON THE DEFENSE FORCE. HE SAID THAT SMITH WAS PLANNING TO HOLD A PRESS CONFERENCE THE FOLLOWING MORNING IN WHICH HE WAS GOING TO TAKE A NON-COMMITTAL POSITION. NOW SAID GAYLORD HE WAS SURE THAT THAT WHAT THE PRIME MINISTER WWOULD SAY. HE WILL CERTAINLY HAVE TO SAY HE HAD NOT SEEN THE STATEMENT AND THAT IT APPEARED TO BE AN ADDENSUM INTERODUCED TO APPEASE THE FRONTLINE PRESIDENTS AND PATRIOTIC FRONT. "YOU HAVE PUT IT OUT OF THE REALM OF POSSIBILITY FOR THIS GOVERNMENT TO ACCEPT THE PROPOSAL IN YOUR EFFORT TO MAKE IT ACCEPTABLE TO THE AFRICANS", SAID CLAYPOLE.

6. WE EXPLAINED THAT THIS WAS THE MINIMUM WHICH THE AFRICANS COULD GO ALONG WITH IN PUBLIC, THAT IT WAS NECESSARY IN ORDER TO OBTAIN COOPERATION OF THE FRONTLINE COUNTRTES IN CUTTING OFF SOURCES OF SUPPLY TO THE LIBERATION ARMIES. GRAHAM MADE A BIG POINT OF THE FACT THAT LARD CARVER PERSONALLY HAD REVIEWED THE PROPOSAL AND THOUGHT IT WAS WORKABLE. WE NOTED THAT IT STILL PROVIDED FOR INCLUSION OF ELEMENTS OF THE RHODESIAN DEFENSE FORCEES THAT THE BURDEN OF LAW AND ORDER WOULD FALL ON THE EXISTING POLICE AND THAT WHILE WE COULD UNDERSTAND THIS MIGHT CREATE A PROBLEM, IT NEVERTHELESS PROVIDED A WORKABLE SYSTEM WHICH IS LIKELY TO BE BETTER THAN ANYTHING OFFERED BY THE AFRICANS IN THIS PROPOSAL IZNOT ACCEPTED. TO THE ARGUMENT THAT THIS WOULD PERMIT NKOMO TO OVERTURN THE RESULTS OF AN UNFAVORABLE ELECTION, WE NOTED THAT THE ARMY WOULD NOT BE DOMINATED BY ANY ONE LETIONALIST LEADER AND THAT THE EFFORT WOULD BE TO CREATE AN ARMY WHICH COULD BE LOYAL TO ANY WINNER OF AN ELECTION.

7. THE CONVERSATION RETURNED TO SOME OF THE MORE SPECIFIC

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 LUSAKA 02673 02 OF 02 032340Z

QUESTIONS WHICH THE RHODESIANS HAD ABOUT THE PROPOSED CONSTITUTION. THEY ASKED WHOM IT WAS PROPOSED THE PUBLIC SERVICE COMMISSION WOULD BE MADE UP OF AND WHY THOUGH PROVISION WAS MADE FOR EXPENDITURES NOTHING WAS SAID ABOUT REVENUES. THEY QUESTIONED THE PARAGRAPH ON AMNESTY AND ASKED ABOUT WHICH ENTRENCHMENT PROVISION WOULD APPLY TO THE PENSIONS GUARANTEE. TO GRAHAM'S QUESTION ABOUT THE REACTION TO PARAGRAPH 5A(V) ABOUT LAND OWNERSHIP, THEY SAID THEY THOUGHT OUR PROPOSAL SOUNDED REASONABLE.

8. COMMENT: ALL THROUGH THE DISCUSSIONS OF THE CONSULTATIVE GROUP WE HAVE BEEN AWARE OF THE EXTREME SENSITIVITY OF THE RHODESIANS TO ANYTHING WHICH WOULD ENCOURAGE CONTINUED EXODUS OF WHITES FROM THE COUNTRY. THIS MAY HAVE BEEN A SIGNIFICANT FACTOR IN THEIR STRONG REACTION TO THE STATEMENT ACCEPTING THE LIBERATION ARMIES AS THE BASIS FOR THE INDEPENDENT COUNTRY(S ARMED FORCE. OTHER THAN THIS ISSUE, WE FOUND THEM PREPARED TO DISCUSS THE PROVISIONS OF THE PROPOSAL IN A RELATIVELY MODERATE AND BUSINESSLIKE MANNER. THEY CONTINUED TO COME BACK TO THE MATTER OF PENSIONS AND THE IMPORTANCE THEY ATTACH TO PROVIDING THAT A CIVIL SERVANT COULD COLLECT HIS ACCRUED PENSION WITHOUT SERVING THE REQUIRED MINIMUM NUMBER OF YEARS. THEY APPEARED TO HAVE RECOGNIZED THAT A GENUINE EFFORT HAS BEEN MADE TO MEET MANY OF THEIR CONCERNS AND WERE LOOKING FOR WAYS IN WHICH TO PRESENT THE PROPOSAL IN ITS BEST LIGHT TO THE COUNTRY'S POLITICAL LEADERSHIP AND THE MANY PRIVATE ASSOCIATIONS WHICH WOULD BE COMING TO THEM FOR EXPLANATION.

LOW

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: POLITICAL SETTLEMENT, DIPLOMATIC DISCUSSIONS
Control Number: n/a
Copy: SINGLE
Sent Date: 03-Sep-1977 12:00:00 am
Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977LUSAKA02673
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D770320-0111
Format: TEL
From: LUSAKA
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t19770999/aaaadfoa.tel
Line Count: 260
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: cb47fb4d-c288-dd11-92da-001cc4696bcc
Office: ACTION AF
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 10-Feb-2005 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 1391929
Secure: OPEN
Status: NATIVE
Subject: OWEN/YOUNG SALISBURY VISIT: AFTERNOON MEETING WITH GAYLORD AND CO.
TAGS: PDEV, OVIP, RH, US, UK, (YOUNG, ANDREW), (OWEN, DAVID)
To: STATE
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/cb47fb4d-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009